

This webinar introduces the concept of energy equity and gives an overview of how disinvestment in communities has contributed to the problem of inefficient, unhealthy, and expensive-to-operate residential and commercial building stock. Our speakers will offer guiding strategies for choosing your building upgrade zone by prioritizing procedural equity, lived experience considerations, and data availability to decide which buildings or segments of communities to focus on when planning for upgrades. Attendees will also be introduced to several data tools that can assist you in choosing residential and commercial buildings to include in your building upgrade zone.



## Housekeeping Announcements

- We are recording this webinar and will be making it available to all registrants within a few business days.
- To ask a question during the webinar, please submit it via the Q&A button at the bottom of your screen.
- You can upvote questions in the Q&A box that you would like us to prioritize.
- Use the chat to engage in respectful and productive discussion with other participants.
- Code of conduct: R2E2 will not tolerate behaviors that cause harm or disrupt the learning environment. Please direct message Stephanie Sosa-Kalter if you feel unsafe in this space. Disruptive participants may be removed from the webinar.





## The Buildings Upgrade Prize (Buildings UP)

Buildings UP is designed to rapidly scale <u>energy efficiency and efficient electrification building upgrades</u> in communities across the country. The prize is envisioned to consist of four phases over approximately five years.

Application support prizes available for new and under-resourced teams.



### Phase 1: Concept

- \$22M+ in Prizes to Teams & Technical Assistance
- Applications due by July 18, 2023
- Seeking 20-60 teams to join the "coopetition."



### www.heroX.com/buildingsUP

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### **Building Upgrade Zone** 1) Geographic boundary around the buildings your initiative will address, such as: - entire community - neighborhoods within a community - a utility service area - portfolio of geographically dispersed buildings 2) Specific building type(s) to be addressed within the boundary, such as: single family homes utilizing fuel oil or propane multifamily buildings utilizing inefficient electric or gas heating and/or cooling - small commercial buildings with roof-top units All buildings in the boundary -A strong concept plan will include many buildings in its Building Upgrade Zone. Buildings UP | U.S. Department of Energy

## **Example Projects**

A rural electric cooperative partners with a local CBO and the county to help LMI single-family home residents



transition from **propane heat** to **efficient electric heat pumps.** 

A K-12 school district and an energy services company partner to electrify district buildings.



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A CBO in a midsized town in the southeast partners with the local government to bring heat pumps (and air conditioning!) to affordable housing buildings throughout the community.



A **national residential property owner** teams up with **multiple local governments** and

utilities on an initiative to electrify its properties in three major markets.



A business improvement district in a large city neighborhood partners with local houses of worship



to bring efficient electric heating and cooling equipment to small businesses.

## +Innovations!

Minimum technologies and strategies teams must include in their initiatives:

- Efficient electric heating and cooling equipment (e.g., heat pumps and/or heat pump water heaters).
- Weatherization and envelope improvements (e.g., insulation, air sealing, window improvements) where needed to reduce energy costs.

## Seeking Innovations to Address Non-Technical Challenges to Widespread Building Upgrades

- Lack of contractor and occupant familiarity with technologies
- High first costs for upgrades, limited short-term payback
- Lack of retrofit materials and equipment
- Insufficient workforce to complete upgrades
- Lack of reach of funding and incentive programs to historically underserved households and building owners
- Inconsistent quality of work and consumer mistrust.

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## **Next Steps for Competitors**

- Follow the prize on HeroX.com, read the <u>rules</u>, and review the <u>FAOs</u>.
- Register for an Informational Webinar: June 13 at 2pm ET
- Create an account on HeroX and click on the "Solve this Challenge" button.
- Team up and submit a Phase 1 "Concept" application via HeroX by July 18 at 5pm ET.

Follow www.HeroX.com/BuildingsUP Questions: buildingsUP@nrel.gov



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Buildings Upgrade Prize Supports actionable and scalable solutions to advance energy efficiency and efficient electrification users buildings

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# Choosing your Building Upgrade Zone: Structural Equity Considerations

Diana Morales ACEEE Michael Reiner Office of Economic Impact & Diversity (DOE)

Residential Retrofits for Energy Equity

## **Meet Your Presenters**



Diana Morales Local Policy Research Analyst ACEEE



Michael Reiner Policy Analyst Office of Economic Impact & Diversity, DOE



**Residential Retrofits for Energy Equity (R2E2)** is a new nationwide initiative that provides trainings to state, local, and tribal governments as well as community-based organizations and other partners to jumpstart energy upgrades for affordable housing that will lower utility bills, reduce greenhouse gas emissions, improve residents' health, create good-paying local jobs, and help advance racial equity. R2E2 is supporting the Buildings Upgrade Prize by providing training and technical assistance to applicants and awardees.



## Welcome icebreaker

In the chat, please respond to the following icebreaker with your name, pronouns, and organization:

What motivates you to keep doing work with housing/buildings and/or energy issues?



## **Buildings UP Scoring Overview**

#### Criterion 1: Assessing and Prioritizing Challenges

#### Suggested content team provides:

 Describe the building upgrade zone—the area identified for the initial application of the building upgrade innovation. This may be an entire community, neighborhoods within a community, a utility service area, portfolio of geographically dispersed buildings, or another zone. Describe building type(s) to be addressed within the building upgrade zone and any key characteristics of these buildings.

#### Each statement is scored on a 1-6 scale:

- The team has a clearly defined building upgrade zone and demonstrates an understanding of the buildings to be addressed within it.
- The team demonstrates a comprehensive understanding of the challenges to energy and efficient electrification in the building upgrade zone.
- The team has sought out diverse stakeholder perspectives, including with historically marginalized communities, to assess and understand challenges to building upgrades.

Official Buildings UP Rules: https://www.herox.com/BuildingsUP/resource/1152

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## Learning goals and expected takeaways

- Learn about policies that have created housing, zoning, energy, and other inequities
- See how these inequities are present in the geography of communities
- Apply this knowledge to your local context
- Use this knowledge and tools to identify what types of buildings you may want to target for your concept plan.







- The Justice40 Initiative was created via one of the president's first Executive Orders Tackling the Climate Crisis at home.
- •
- Justice40 calls for 40% of the benefits of certain federal investments to flow towards disadvantaged communities. In short, the goal is to ensure DOE investments are reaching communities in greatest need.

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• For the purposes of this webinar, we are really focusing on the 3rd element of J40, identifying communities to prioritize based on need, or disadvantaged-ness.



- Buildings UP is a great example of Justice40 in action.
- Under this framework, the Prize represents the federal investment bucket.
- The 40% of benefits is realized via the two tracks with the goal of having 40% of projects falling into the equity track.
- The final category reflects the building upgrade zone.

## **Defining Community**

The Interim Implementation Guidance for the Justice40 Initiative (M-21-28) provides 2 definitions of "community"

### Community:

- either a group of individuals living in geographic proximity to one another
- a geographically dispersed set of individuals (such as migrant workers or the formerly incarcerated) where either type of group experiences common conditions



**R2E2** 

Source: Interim Implementation Guidance for the Justice40 Initiative. https://www.whitehouse.gov/wp-content/uploads/2021/07/M-21-28.pdf

What does it mean to prioritize disadvantaged communities? Based on the White House guidance, community can be defined in 2 separate ways.

- First is via geographic concentrations of census tracts that experience a certain number of burdens. For instance, areas with high energy costs.
- The second way to interpret community is based on other shared characteristics that may not be geographically defined. For instance, public housing is often dispersed throughout a city.
- For the Buildings UP Prize, we use both definitions as the starting point but welcome applicants to define their own method that best represents their local community.



- Our goal is to follow a data-driven approach towards identifying building zones that could greatly benefit from this prize.
- This framing is intended to foster projects that reflect both the needs and interests of a community.
- The more we can orient building decarbonization around the identify of a community, the more successful we can be.
- To institute actual change and progress, our approach must create local capacity to operationalize action.



- All 4 pillars are necessary to ensure equitable outcomes and the ways to address each pillar should be considered an iterative process
- There is not a final achievement of equity at the end of any of these dimensions; they should always be considered and updated throughout the development and delivery of programs or policies.
- Achieving or focusing only on one dimension at the expense of others will likely sustain inequities.
- A large part of today's webinar will be focusing on the structural equity pillar and recognizing the role of structural inequities that have led to disinvestment in communities that could benefit greatly from affordable housing and underserved commercial building upgrades.
- Recognizing this pillar, acknowledging the historical processes that have institutionalized inequities, and moving to understanding how these inequities can be addressed and prevented in the future (as a transgenerational form of equity), is an important takeaway for this webinar.
- Another dimension we will touch on later in the presentation is the use of procedural equity to consult community members and Community Based Organizations to prioritize and understand the needs of disinvested communities and supplement quantitative data.

- Taken together, all four of these pillars can help guide and create pathways for equitable outcomes.
- We encourage you to think about what considerations fall under these pillars and why to help think about energy equity in a holistic way and hopefully internalize these pillars in the projects that your team will take on in the future.



- For the B-UP, this is an important foundation for demonstrating that you fully understand the challenges to building upgrades in your building upgrade zone, especially for those in the equity track and for teams who have zones with residential buildings composed of underserved communities.
- You will also be required to demonstrate that you've considered potential negative impacts that your plans may have to find ways to mitigate unintended consequences down the line.
- Redlining, which was a practice endorsed by the US government and the Homeowners' Loan Corporation, designated areas where there was a presence of communities of color as bad investments for underwriting mortgages, effectively leading to the disinvestment of entire neighborhoods. Today, there is still a sharp gap in home ownership rates between white and black Americans (Collins and Margo 2011). The map in this slide is a real redlining map that was used to make housing investment decisions. Many of these original maps are available through a project called 'Mapping Inequality' through the University of Richmond.
- Racial covenants were also used to exclude communities of color from buying or occupying land. The excerpt you see at the bottom of the screen is a real racial

covenant clause. According to the University of Minnesota's Mapping prejudice project, which focuses on the impact of racial covenants in real estate: "The families who owned houses with covenants were able to pass that value on to the next generation. This intergenerational transfer of assets continues to drive the racial wealth gap in the United States today (Mapping Prejudice Project, UMN, ND)."

- Some other examples of policies that have impacted housing quality, jobs, and energy and water bills for low-income households and communities of color include: mass incarceration, employment discrimination, and underfunding in schools.
- These policies have fostered inequities in low-income households and communities of color and have resulted the concentration of these communities to be in areas with poor quality housing and infrastructure, greater pollution, presence of food deserts, and fewer opportunities for high quality jobs (Communities in Action: Pathways to Health Equity, 2017).

## **Energy Burdens**

Energy burdens are measured by dividing your annual income by the cost of your annual energy bills, including electricity, natural gas, and other heating fuels. ACEEE's most recent energy burdens report found that:

•National median energy burden is 3.1% and low-income energy burden is 8.1%.

•Low-income, Black, Hispanic, Native American, older adults, and renters, experience

disproportionately high energy burdens. •One- fourth of all US residents have a high burden (> 6%) and two- thirds of low- income households have a high burden.



ACEEE's most recent energy burdens report estimates that weatherization can reduce low-income energy burdens by about 25%.

## **Community Disinvestment & Capacity**

Community disinvestment may lead to:

- Reduction in tax revenue
- Lack of access to public & essential services
- Departure of commercial businesses
- Loss of jobs and economic opportunity
- · Concentrations of inequality



We know that the overall health or socioeconomic well-being of a city or community reflects both the needs of both residential and commercial sectors. To understand community investment or disinvestment, its important to recognize that housing and economic opportunity cannot be separated.

# Commercial building perspective defined

# Building types that provide essential services:

- Healthcare facilities
- Emergency response facilities
- Food markets & restaurants
- Schools & libraries
- Shelters, civic centers, public facilities

### Supporting local businesses, enterprise creation, & workforce:

- Minority-owned businesses
- Minority serving institutions (MSIs)
- Local non-profits & community-based organizations





These disparities percolate into building energy performance. EPA recently issued a report using EPA Energy Star data. The analysis reinforced that there are statistically notable differences in energy performance that falls along lines of race or income.

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- We know that energy upgrades will not singlehandedly solve systemic inequalities.
- By connecting a path between these underlying challenges, we can better design energy solutions that create deeper impacts.
- These three examples demonstrate how historic investment gaps produce energy challenges for community.
- In the first example, evidence suggests that grid infrastructure investments do not reach all neighborhoods. Because of this, many neighborhoods lack the grid capacity to support the adoption of distributed energy resources such as EVs, rooftop solar, and certain efficiency technologies. These conditions may thereby limit the economic activity of small businesses and contractors.

## **Opportunities At Hand**



- Address housing and energy insecurity
- Address health disparities
- Improve quality of residential housing and commercial buildings
- Include communities in the development of plans and projects that directly affect them
- Promote procurement practices that benefit local, BIPOC, small businesses
- Prevent future harm through creating programs that **do not** raise energy bills or rent, displace community members, or do not center community priorities and needs
- Create programs that directly benefit communities

#### **Opportunities At Hand: Potential pitfalls** Criterion 2: Addressing Challenges Through Innovation: **PolicyLink Initiative Scope and Impacts** Lifting Up What Works® Suggested content team provides: Each statem ent is scored on a 1-6 LEADING scale: Describe how the residents/building WITH The proposed building upgrade occupants, businesses, com munities, strategies will deliver substantial and/or other populations of focus within the building upgrade zone benefits to residents/occupants. The team has identified potential m ay be positively or negatively negative im pacts to im pacted by the proposed upgrades U.S. DED (e.g., increased or decreased energy residents/occupants and described prelim inary plans to costs, displacem ent, im proved indoor m inimize negative im pacts. air quality, im proved resilience, local workforce developm ent). W hat is vour plan to minimize negative im pacts? Team s are encouraged to develop initiatives that offer m ultiple benefits. **R2E2**

- In scoring criterion 2, you will be asked about your plan to minimize potential negative impacts from your building upgrades.
- The negative impacts will be specific to your communities/building types, but some like displacement or rent increases are likely to be a common negative impact that teams will need to think through. If teams do not think through these potential impacts in an intentional way prior to commencing work, energy efficiency upgrades can lead to increase housing or building costs which can increase housing costs and rents and drive folks out of their communities.
- We encourage teams to think about their programs

in the long term and embed the pillar of transgenerational equity when developing plans to prevent unintentional harm.

## Poll: which of issues the following issues do you believe are most important to address for your community through B-UP?

- High energy costs
- Health impacts
- Neighborhood preservation
- Workforce development
- Developing pathways for community engagement



# Identify and prioritize communities using data and information

- In the next sections, we will discuss some of the data, tools, and strategies that can be helpful when trying to identify and/or describe communities or buildings in your upgrade zone
- Teams should consider information sources that: have up-to-date data, consider the presence of contextual and historical racist policies, and most importantly, consider lived experience of residents in housing and tenants of commercial spaces

# Guiding questions and how to apply available data

- Some questions that may guide fist steps:
  - What geographic areas in my community have high energy burdens or face energy insecurity?
  - What are the ages of the buildings with households with high energy burdens, and what is the fuel being used?
  - What characteristics do these households and/or buildings have in common?
  - What communities face other compounding inequities such as being located near highly polluting sources?
  - What are the unique histories or specific histories of inequitable policy impacts in our upgrade zone?



- High energy burdens are a huge problem and are closely linked to poor quality housing.
- The LEAD tool offers insights into information on the average energy burden (as a percent of income), average annual energy cost, and housing costs at the county, city, or census tract level. It also has information by housing type, which can be helpful for isolating trends. For example, if you wanted to understand the intersection between energy burdens and income information in manufactured housing, this tool can provide a visualization of their location in addition to identifying specific tracts that might benefit from retrofits. Data values for this tool are derived from a model that uses 2018 PUMS data. This information can be combined with other maps to identify neighborhoods of interest for a given policy or program.
- The tool offers both a geospatial view as well as a chart view. However, the chart view only offers data visualization at the national or state level, not the local level.

## Equity-Eligible Buildings Mapping Tool

- Justice40: White House Climate & Economic Justice Screening Tool (CEJST) layer of disadvantaged communities
   Includes additional descriptive indicators
  - Includes additional descriptive indicators relevant to energy systems
- Affordable Housing Properties: All publicly subsidized housing (HUD & USDA)
- Title 1 Schools: Department of Education data
  - Identifies schools designated as community shelters



https://energyjustice-buildings.egs.anl.gov/

## Sociodemographic and Housing Data

- <u>US Census Demographic Data Map Viewer:</u> Mapping of key demographic information down to the census tract-level.
- <u>US Housing and Urban Development (HUD) Community Planning &</u> <u>Development Maps:</u> Map and generate reports from a variety of different HUD data sources
- <u>National Housing Preservation Database:</u> Map of publicly subsidized housing properties (data included in DOE new mapping tool)

• These are some tools to help teams describe the communities and residents they might be working with to develop their plans.

- The US census has reliable information of demographic data (and more) that can go down to the census tract level. It's always best to be as granular as possible so going down to the census tract level is a good start.
- For housing specific data that could be useful, we list HUD's community planning and development maps, which generate reports from various HUD sources in one resource.
- The national Housing Preservation database provides a map of publicly subsidized housing properties, which is also sourced in the mapping tool we just mentioned if you'd like to use it as a standalone resource.



- Perhaps one of the most useful tools in this list is local data. Some localities have data sources that can be especially useful when trying to understand conditions at a neighborhood or local community scale.
- Tax Assessor parcel and property data & CoStar data:
  - These two data sources can be used to obtain property-specific information such as total area, number of buildings, dates of construction, and owner names. CoStar, and occasionally tax assessor data, contains additional information such as dates of sale, owner and manager contact information, and green building certifications. These data are often most useful in identifying properties that can potentially participate in voluntary programs, but these data may not always contain adequate information by themselves to facilitate program marketing or other outreach.
- Benchmarking data and utility data
  - If your community has a benchmarking ordinance and transparency law, benchmarking data can be a useful way of gaining insight into the energy performance of specific buildings in your community.

# Identify and prioritize through procedural equity and lived experience

- Quantitative data doesn't tell the whole story!
- Community engagement is a necessary method for obtaining information that can guide the development of effective and equitable programs.
- Consult Community Based Organizations (CBOs) and community members. These organizations often have on-theground, institutional knowledge of underserved communities and know some of their challenges.
- Example: Philadelphia PA used spatial data and focus groups to understand energy burdens.

- Working with CBOs to help identify and understand the priorities of disinvested communities can help collaboratively make decisions about the kinds of programs and actions most needed to address inequities.
- CBOs are often well aware of the issues facing the communities they serve and have a good sense of the lived experiences of community members.
- Researchers have described many of the issues within the energy sector as being a problem of distributional equity, because the benefits and burdens of the current energy system are not equally distributed(Reams 2016).
- The problems are also often continued through a lack of procedural equity because communities that are most impacted by decision making are not meaningfully consulted, and no accountability measures are taken to ensure equitable outcomes for disinvested communities.

Question: In the chat, please let us know -How can we improve the utility of this mapping tool to best support your prize application & organization's mission at large?

Feedback can speak to:

- Additional data layers
- Analysis features
- Compatibility with other tools
- More curated information



<ul> <li>Training Webinar – May 11 <ul> <li>Building Upgrades: An Opportunity for Workforce Development and Economic Inclusion</li> </ul> </li> <li>Office Hours <ul> <li>May 15</li> <li>May 31</li> </ul> </li> <li>Virtual Teaming Events <ul> <li>May 18: West Region</li> <li>May 19: Midwest Region</li> <li>May 22: South Region</li> <li>May 23: Northeast Region</li> </ul> </li> </ul>	Upcoming Events
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# Poll:

In which of these areas do you still have the most questions?

What would you be interested in exploring more at office hours?



## **Additional Resources**

- Tools to help track and prevent further harm such as displacement (Transgenerational Equity): <u>https://www.urbandisplacement.org/</u>
- Comprehensive toolkits developed to prevent displacement: <u>https://www.policylink.org/resources-tools/tools/all-in-cities/housing-anti-displacement</u>
- Suggestions for decision makers to advance equity (also includes link to strategies to prevent displacement): https://www.aceee.org/sites/default/files/pdfs/leading\_with\_equity\_state\_ fact\_sheet.pdf
- Data on state level rental housing: Harvard University JCHS Rental Housing: <u>www.jchs.harvard.edu/research-areas/rental-housing</u>
- National trends associated with energy burdens: ACEEE's Energy Burden Report: <u>www.aceee.org/energy-burden</u>
- A project to help cities develop actionable and equitable roadmaps and strategies to achieve a zero net carbon building sector by 2050: Zero Cities Project: <a href="http://www.usdn.org/projects/zero-cities-project.html">www.usdn.org/projects/zero-cities-project.html</a>

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## Tool: Residential Energy Consumption Survey (RECS)



https://www.eia.gov/consumption/residential/

- Data collected by the U.S. Energy Information Administration through a survey that includes many questions about energy usage, behaviors, and related housing characteristics (such as size and age)
- Data on prevalence of energy insecurity by state
- Provides reliable estimates on energy consumption and behavior for states, regions, and the nation
- Information on fuels used and costs

### **R2E2**

- The Residential Energy Consumption Survey (RECS) provides data that can be useful for understanding trends at the state level and may be useful to use alongside the DOE LEAD tool.
- The RECS is administered by the U.S. Energy Information Administration (EIA).
- The RECS collects data from a nationally representative sample of housing units, including household demographics, energy use patterns, and housing unit characteristics (EIA 2022).

Some of the data that can be found in RECs include national level data on: Fuels and end uses

- Space heating
- Water heating
- And air-conditioning to name a few of the data sets related to housing



- It's very important to **note that the different types and ways to do community engagement** are not all equally impactful.
- The Spectrum of Community Engagement to Ownership is a self-assessment and planning tool created by Facilitating Power. You might need it as one or both.
- Community engagement does not guarantee that historically marginalized groups will have a greater degree of decision-making power over the policies and programs that affect their lives. Without this delegation of power and ownership, community engagement is more likely to limit itself to simply involving community rather than fostering collaboration with and deference to community.
- The more impactful community engagement starts to happen toward 3-4-5 on this spectrum.