2000 ACEEE SUMMER STUDY ON ENERGY EFFICIENCY IN BUILDINGS



Efficiency &Sustainability

4 Commercial Buildings: Program Design, Implementation, and Evaluation

Panel Leaders:

Jeff Johnson, New Buildings Institute Richard Karney, U.S. Department of Energy



American Council for an Energy-Efficient Economy

1001 Connecticut Ave., N.W. • Suite 801 Washington, D.C. 20036 • (202) 429-8873 Publications (202) 429-0063 http://www.aceee.org Copyright © 2000 All rights reserved. **American Council for an Energy-Efficient Economy** No portion of this publication may be reproduced by any process or technique without the express written consent of the publisher.

Printed on recycled paper.

Foreword

Responding to the theme of this Millennium Summer Study—"Efficiency and Sustainability"—professionals from around the world discussed the technological basis for and practical methods of implementing efficient and (hopefully) sustainable energy use in buildings. Issues, trends, challenges, and accomplishments were discussed. Each volume in this proceedings focuses on specific issues that encompass global visions for the future and discussion of future trends.

The 2000 Summer Study continued to emphasize new trends in buildings, equipment, markets, and social issues. Topics ranged broadly from the ENERGY STAR® program for new construction to building envelope and system engineering issues. The papers presented reviewed the latest information on utility restructuring and impacts on utility-sponsored programs, as well as global market issues, information technologies, and non-energy benefits. Sustainable development strategies; community-scale initiatives; factors influencing energy consumption and purchase of energy-efficient technologies; and how to design, implement, and evaluate energy programs were just a few of the cutting edge discussions that warm the mind and stir our quest for enlightment.

The subjects of the ten volumes in this proceedings are:

- 1. Residential Buildings: Technologies, Design, and Performance Analysis
- 2. Residential Buildings: Program Design, Implementation, and Evaluation
- 3. Commercial Buildings: Technologies, Design, and Performance Analysis
- 4. Commercial Buildings: Program Design, Implementation, and Evaluation
- 5. Deregulation of the Utility Industry and Role of Energy Service Companies (ESCOs)
- 6. Market Transformation
- 7. Information and Electronic Technologies
- 8. Consumer Behavior and Non-Energy Effects
- 9. Energy and Environmental Policy
- 10. Building Industry Trends

We, the co-chairs, would like to thank the 23 panel leaders who sorted more than 658 abstracts, selecting and nurturing 309 papers through the rigid review and publishing process, and selecting more than 60 talks for the poster sessions. We would also like to thank the many peer reviewers who worked with the panel leaders. Finally, a well-deserved thank you to the staff of ACEEE, in particular Glee Murray and Rebecca Lunetta (who received key assistance from Renee Nida and Julia Harvell) for their support and guidance throughout this process and for making the week a very successful "energy camp."

James McMahon, Lawrence Berkeley National Laboratory Pat Love, Oak Ridge National Laboratory

Acknowledgments

Organizing Committee

James McMahon

Conference Co-Chair Lawrence Berkeley National Laboratory **Pat Love**

Conference Co-Chair Oak Ridge National Laboratory Rebecca Lunetta, Glee Murray, Howard Geller, and Steven Nadel,

American Council for an Energy-Efficient Economy

Advisory Committee

Gregg Ander

Southern California Edison Company

Morton H. Blatt

Electric Power Research Institute

Chris Chouteau

Pacific Gas and Electric Company

James Cole

California Institute of Energy Efficiency

Carl Duisberg

U.S. Agency for International Development

Margaret Gardner

Northwest Energy Efficiency Alliance

Peter A. Gravallese

NSPAN

Elizabeth G. Hicks

National Grid USA

Kathleen Hogan

U.S. Environmental Protection Agency

Martha Johnson

U.S. Department of Energy— Energy Information Administration **Richard Karney**

U.S. Department of Energy— Office of Building Technology, State and Community Programs

Kenneth M. Keating

Bonneville Power Administration

Merle McBride

Owens Corning Fiberglas

Ron Nesse

Battelle Pacific Northwest National Laboratory **Elizabeth Shearer**

Federal Energy Management Program

Laurie ten Hope

California Energy Commission

Gunnar Walmet

New York State Energy Research and Development Authority

Mike Weedall

Sacramento Municipal Utility District

Conference and Proceedings Staff

Glee Murray, Director

Rebecca Lunetta, Manager

Renee Nida

Eric Stragar

Julia Harvell

Thomas Boyle

Chuck Myers—Proceedings Design

Automated Graphic Systems—Proceedings and CD-ROM Production

Contents

PANEL 4: INTRODUCTIONXI
Change Who Changes the Lightbulb: Building an Efficiency Ethic at School
The European GreenLight Programme: A Major Initiative to Reduce Electricity Consumption in Non-Residential Buildings
Baseline Commercial Construction Practices in the Pacific Northwest
A Multi-Resource Conservation Collaboration at Seattle Public Schools David Broustis, Seattle Public Schools David Vanholde, Seattle City Light Frank Griffin, Seattle Public Schools Mary Smith, Puget Sound Energy Phil Paschke, Seattle Public Utilities
Green Power for the Red, White and Blue
Guide Specifications: An Overlooked Avenue for Promoting Building Energy Efficiency4.59 Philip E. Coleman, Lawrence Berkeley National Laboratory Alexander T. Shaw, National Institute of Building Science
Developing the Australian Market for Energy Efficient Buildings
Retrocommissioning Programs: Current Efforts and Next Steps

The Building Commissioning Association: An Industry Partnership in Market Transformation
•
John Doyle, Building Commissioning Association
Kent Barber, Casault Engineering, Inc.
Karl Stum, Portland Energy Conservation, Inc.
Debby Dodds, Portland Energy Conservation, Inc.
Moving Architects and Engineers Beyond Typical Practice
Mark Eggers, New York State Energy Research and Development Authority
Craig Kneeland, New York State Energy Research and Development Authority
Chris Reohr, New York State Energy Research and Development Authority
Rebuild America Program in Texas:
Update on the Brazos Valley Energy Conservation Coalition
Jeff S. Haberl, Energy Systems Laboratory, Texas A&M University
Bahman Yazdani, Energy Systems Laboratory, Texas A&M University
Charles Culp, Energy Systems Laboratory, Texas A&M University
Dan Turner, Energy Systems Laboratory, Texas A&M University
David Claridge, Energy Systems Laboratory, Texas A&M University
Mike Meyers, U.S. Department of Energy Rebuild America
The Daylighting Collaborative:
Creating an Advanced Market Transformation Program
Mark Hanson, Energy Center of Wisconsin
Abby Vogen, Energy Center of Wisconsin
Steven Ternoey, LightForms LLC
Melanie Lord, Energy Center of Wisconsin
Potential Energy, Cost, and CO ₂ Savings
from Energy-Efficient Government Purchasing
Jeffrey Harris, Lawrence Berkeley National Laboratory
Francis Johnson, Stockholm Environment Institute
Regional Resource Efficiency Program for Public Buildings
Gwen Haynes, Washington State Department of General Administration
Debby Dodds, Portland Energy Conservation, Inc.
Carolyn Dasher, Portland Energy Conservation, Inc.
An Evaluation of America's First ENERGY STAR® Buildings: The Class of 19994.177
Thomas W. Hicks, U.S. Environmental Protection Agency
Bill von Neida, U.S. Environmental Protection Agency
Commercial New Construction Programs:
Results from the '90s, Directions for the Next Decade
Jeff Johnson, New Buildings Institute
Steven Nadel, American Council for an Energy-Efficient Economy

	Horse Before the Cart— c Characterization in Support of Utility Program Design4.203
	Corina Stetiu Jump, <i>Quantum Consulting</i>
]	Kris Bradley, Quantum Consulting
A Tool t	o Help Develop Cost-Effective M & V Plans
	David A. Jump, Schiller Associates
]	Devan A. Johnson, Schiller Associates
]	Linda Farinaccio, Schiller Associates
	ement and Verification Protocols—
	Meets the Competitive and Environmental Marketplaces
	J. Stephen Kromer, Enron Energy Services
	Steven R. Schiller, Schiller Associates
0,	Efficiency Standards for Buildings in Mexico: Learned from a Technical and Political Process4.239
	Gaudencio Ramos Niembro, Electrical Research Institute of Mexico IIE
	Christopher Heard, Electrical Research Institute of Mexico IIE
	O. de Buen Rodríguez, <i>Mexican Energy Saving National Commission CONAE</i>
	F. Hernández Pensado, <i>Mexican Energy Saving National Commission CONAE</i>
1	r. Hemandez i ensado, mexicun Energy Saving National Commission CONAL
_	the Most Out of Your Building: SMUD's Retrocommissioning Program4.247
	Jim Parks, Sacramento Municipal Utility District
]	Mazin Kellow, Sacramento Municipal Utility District
]	Debby Dodds, Portland Energy Conservation Inc.
(Greg Cunningham, ESS Engineering
	sioning Public Buildings in Oregon:
	Transformation via the Public Sector4.257
	Andrzej Pekalski, <i>Oregon Office of Energy</i>
	Carolyn Dasher, Portland Energy Conservation Inc.
]	Karl Stum, Portland Energy Conservation Inc.
The Stru	acture and Operation of the Commercial Building Market4.267
	John H. Reed, <i>TecMRKT Works</i>
	Andrew D. Oh, <i>TecMRKT Works</i>
]	Nicholas P. Hall, <i>TecMRKT Works</i>
Use of a	Billing Simulation Tool for Performance Measurement and Verification4.283
]	David Robison, Stellar Processes
]	Howard Reichmuth, Stellar Processes
]	M. Sami Khawaja, <i>Quantec</i>
Energy 1	Efficiency Programme for Federal Public Adminstration Buildings4.295
	M. C. Odón de Buen Rodríguez, <i>National Commission for Energy Conservation</i>
	Ing. Carlos Chávez Baeza, <i>Electric Power</i>
	Ing Manuela Azucena Escobedo Izquierdo <i>Flectric Pouer</i>

Market Assessment and Evaluation of California's 1999 Small and Medium Nonresidential Energy Efficiency Programs4.30
Michael Rufo, XENERGY, Inc.
Mary O'Drain, Pacific Gas and Electric Company
Allen Lee, XENERGY, Inc.
John Cavalli, Quantum Consulting, Inc.
Julia Larkin, XENERGY, Inc.
The Jury is (Halfway) In: New Building Performance Contracting Results4.31
Jeff Ross Stein, Taylor Engineering
Aditi Raychoudhury, Eley Associates
Charles Eley, Eley Associates
California's Small Business Standard Performance Contract Program, the First Year4.32
Richard H. Sterrett, Alternative Energy System Consulting, Inc.
David Bruder, Southern California Edison Company
Linda Linderman, San Diego Gas and Electric
Ann Kelly, Pacific Gas and Electric Company
Transforming Design Practices:
A Statewide Program for Nonresidential New Construction
Nehemiah Stone, Heschong Mahone Group
Douglas Mahone, Heschong Mahone Group
Catherine Chappell, Heschong Mahone Group
Grant Duhon, Pacific Gas and Electric Company
Commissioning in Energy Savings Performance Contracts
Karl Stum, Portland Energy Conservation, Inc.
Program Overview: The Texas LoanSTAR Program:
1989-1999, a 10-Year Experience
W. Dan Turner, Texas A&M University
David E. Claridge, Texas A&M University
Dennis L. O'Neal, Texas A&M University
Jeff S. Haberl, Texas A&M University
Warren M. Heffington, <i>Texas A&M University</i>
Dub Taylor, State Energy Conservation Office Theresa Sifuentes, State Energy Conservation Office
The Philippines Green Buildings Program:
Developing a Market Niche for Energy Efficiency
Noel Verdote, International Institute for Energy Conservation, Asia Regional Office
Terry Oliver, International Institute for Energy Conservation, Asia Regional Office
Peter du Pont, International Institute for Energy Conservation, Asia Regional Office
Lando Velasco, International Institute for Energy Conservation, Asia Regional Office
Chainuwat Prijyanonda, International Institute for Energy Conservation, Asia Regional Office

PANEL 4: INTRODUCTION

Commercial Buildings: Program Design, Implementation, and Evaluation

sixty-three billion square feet of commercial buildings consume one-third of the total U.S. electricity production and have energy expenditures exceeding \$99 billion dollars per year. These buildings are responsible for generating over 236 million metric tons of carbon emissions each year. More than 3.3 billion square feet of new commercial buildings were constructed from 1988 to 1998, with 170 percent more forecast by the year 2030. These buildings, and their energy and environmental impacts, are the focus of this panel.

The first commercial buildings, erected around 2000 BC, were simple structures representing the beginnings of architecture—a series of columns, walls, and roofs. Columns represented the upright human stance, walls represented human territoriality, and roofs both kept the rain out and created a crown, or head, for the structure. Walls also represented a separation of the human world from the plant and animal worlds. The walls of a courtyard formed a human space that became the city. While the form of buildings has evolved over time, buildings today fundamentally provide these same basic human functions—artistic expression, separation, definition, and shelter.

Modern buildings are fundamentally defined by the mechanical principles that drive their utility, with technology defining both the form of buildings and their energy use. Electrical lighting, mechanical ventilation, the architectural signature of the envelope, air conditioning, and office equipment all contribute to a modern building's energy consumption. Energy use in buildings has risen dramatically in the past 100 years because of technologies that enabled the creation of manmade indoor environments.

Since the advent of the air conditioning era, large cities developed in the southern latitudes because workers could remain productive performing office work regardless of the weather. This new technology also allowed greater architectural freedom. Post-World War II construction incorporated sealed aluminum and glass facades, or curtain walls. Larger floor cross-sections were possible and interior offices could be created with man-made indoor environments. These man-made environments have had a huge impact on U.S. economic competitiveness through increased productivity.

Recent experience shows commercial buildings can contribute to more than the basic human functions outlined above. They can support individual comfort, create a higher-quality work life, and increase productivity, thus helping to meet organizational goals. Finally, commercial buildings do this in a way that minimizes their impact on our environment.

The papers in this panel represent the state-of-the-art in program design, implementation, and evaluation designed to reduce the impact modern buildings have on the environment. The papers address ways buildings can deliver more for less through the application of modern technologies and practices. Finally, they give examples of ways in which traditional barriers to improved energy efficiency were overcome to achieve substantial gains in energy and resource efficiency.

Performance Contracting presents results of various efforts to create a market-based energy efficiency industry through performance contracting. These range from individual contracts that provide design team incentives to statewide programs aimed at small and medium commercial buildings.

Case Studies and Retrospects provides a look at the present and a look at the future of commercial building programs. These papers offer a thorough examination of the commercial building marketplace structure and the means aimed at influencing that market. The future is dealing with the question of how to change new construction program design to transform that market.

Commissioning/Retrocommissioning discusses one of the hottest topics in commercial building program design. The new Building Commissioning Association is discussed, as well as retrocommisioning programs underway.

Measuring, Verifying, and Paying discusses various methods to measure and verify energy savings. The ability to verify these savings is key to successful performance contracting and the lessons learned by these authors is invaluable.

Design Practices presents a series of programs targeted at designers, architects, and building owners. These programs must influence projects on a one-by-one basis and focus on daylighting, design integration, and green resorts.

A Taste of Local Codes discusses baseline practices from the building to the design team and how these practices relate to code. Two papers present the results of baseline studies in areas with strong building codes and discuss the implications of these studies on future code upgrades. The third paper discusses the process of developing an energy efficiency standard in Mexico and the lessons learned from that experience.

Energy Intelligent Schools includes a series of papers on influencing energy efficiency in schools. The programs range from fostering an energy ethic amongst maintenance staff to multiresource efficiency programs that go beyond just energy.

Community Energy Savings Applications provides examples of community-based programs in the Americas. The papers discuss specific programs and present a strong case that buildings are integrally linked to the community—better buildings make better communities.

Government for Public Buildings presents the results of government-sponsored programs targeted at publicly owned facilities. These programs range from retrofit programs to government purchasing programs that focus on both federal and state procurement of energy consuming items.

Government for Private Buildings presents the results of government-sponsored programs targeted at privately owned facilities. The papers describe the results of programs from federal, state, and international agencies and their interaction with the private sector.

Jeff Johnson, New Buildings Institute Richard Karney, U.S. Department of Energy