# **CEE** Introduction to Market Transformation

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### **Overview**

- Definition
- Examples
- History
- ▶ The Theory: Key "Framework" Findings
- ▶ The Practice: Elements to Address

### **Definition: Market Transformation**

Strategic interventions that attempt to cause lasting changes in the structure or function of a market or the behavior of market participants, resulting in an increase in the adoption of energy efficient products, services, or practices.

### **Examples of Market Transformation**

- Residential gas furnaces, Wisconsin, 1982-1996
  - Continued sales without incentives
- Commercial lighting, 1985-1998
  - T8, electronic ballasts become standard practice
- Manufactured housing—Northwest, 1988-1999
  - Virtually all manufactured housing shipped as high efficiency

### **Examples of Market Transformation**

- Resource efficient clothes washers, 1989-2001
  - Proven market acceptance basis for future standard
- Super efficient refrigerator program 1992-2000
  - Proof of technology leads to higher efficiency
- Residential window energy ratings 1989-1999
  - NFRC rating system adopted by large majority of window manufacturers

### **Examples: Market Changes and Effects**

- ➤ Increases in the quality, availability, specification, and installation of electronic ballasts and T8 lamps
- Increases in the stocking and sales of premium efficiency motors
- Increase in retail shelf space and improvement in product quality for compact fluorescent lamps and fixtures
- Increase in the specification and installation of high efficiency HVAC systems

### **Examples: Market Changes and Effects**

- Increases in energy efficient lighting design practices among lighting designers and electrical contractors
- Increases in manufacturer adoption of low standby power home electronics products
- Increases in consumer awareness, knowledge, and preferences

### **History: Different Motivations for Market Transformation**

- Approach: "Thoughtful, more focused and integrated method of intervention that leverages market opportunities and focuses on key barriers"
- Strategy: "Will lead to greater savings and more sustainable changes"
- Goal: "Won't have to use public funds to support programs in the future"
- Goal: "Privatization—moves things to the private market; less government interference"
- Outcome: "transformed market" vs. strategy

# How did we come to Market Transformation? – History I

- ▼ First wave of DSM IRP driven
- Utility Industry Restructuring presumed markets would replace IRP = no more DSM
- Residual policy interest in "public benefits" of regulated, integrated utilities
- Market Transformation replaced Resource Acquisition as the Public Benefit objective
- Energy efficiency funding, programs survived restructuring as MT

### **Market Transformation History II**

- Overreaction—everything became MT—lost some of its meaning
- Backlash where MT became a dirty word
- Paradigm shift occurred with Reliability Crisis
- IRP recognized as distribution utility requirement
- Procurement of resources including efficiency
- Policies like CA efficiency first in "loading order"
- "All cost-effective efficiency" Climate Change
- Sustainability is more valued and efficiency is recognized as the foundation of climate change policy
- MT fits the bill and is back

# The Theory: "A Framework for Planning and Assessing Publicly Funded Energy Efficiency" February 2001

- Economic Rationale for Energy Efficiency Policy Miriam Goldberg
- Role of MT in Energy Efficiency Policy Ken Keating
- Effective Design of Energy Efficiency Interventions Shell Feldman
- Role of Evaluation Play in MT—Jane Peters
- Evaluating Market Effects of MT Interventions— Lisa Skumatz
- Capturing the Dynamics of MT in Assessing Market Effects—Fred Sebold and Alan Fields
- Assessing Cost-Effectiveness of MT—Fred Sebold and Alan Fields

### The Design and Economic Assessment of Market Interventions relevant to Evaluation

- Design should involve the articulation of the logic of the initiative.
- Prospective cost-effectiveness analysis for resource acquisition and market transformation intervention should cover the expected levels and timing of energy savings.
- ➤ While the ultimate goal of infrastructure and research and development interventions is to reduce energy consumption, it may be difficult to isolate the impacts of these interventions.

#### **Roles of Evaluation in Market Transformation**

- ➤ A comprehensive evaluation design should integrate formative and summative approaches
- Both types of evaluations should test underlying logic of the intervention
- Summative evaluations should focus on impacts on adoptions and associated energy savings, as well as on other indicators of market effects
- Evaluation approaches should include market tracking, structure and function studies, and benefit studies

#### **Estimation of Market Effects**

- Ultimate indicator of intervention market effects is still energy savings.
- ➤ Evaluation should encompass process evaluation (formative assessment), market tracking, and impact evaluation.
- Process evaluation remains important under market transformation strategies, although design may differ.
- Market tracking and performance indicators are even more important under market transformation.
- ➤ Impact evaluation has a different focus for market transformation than for resource acquisition.

### The Incorporation of Market Dynamics in the Evaluation of Cost-Effectiveness

- > Estimation of market effects is a forecasting exercise.
- Planners/evaluators should use of formal dynamic models to represent the process through which interventions affect energy use.
- The design and implementation of reasonable dynamic models is not new, but formalizes program logic. Because it is not a traditional means of expressing program logic, it will take some time to implement.
- ➤ The dynamic model should be used as a framework for evaluating market effects as well as of redeveloping and testing alternative intervention tactics

# The Practice: Key Elements of Market Transformation for Programs

- Address market barriers and opportunities
- Seek to effect lasting changes
- Set long term goals with near term objectives
- Work with existing market channels
- Build on market trends
- Track market changes and progress
- ▶ Coordinate efforts to leverage maximum effect

### **Specify Market Barriers to be addressed**

There are many reasons why energy efficient products and services are not standard practice:

- ▶ Low energy prices, i.e., uneconomical or behavioral given perceptions about low prices
- Lack of product availability
- Customer confusion and lack of awareness
- Vendor and institutional practices
- Split incentives
- ▶ First cost orientation

Design programs to overcome particular barriers

### Take Advantage of Market Opportunities

- Manufacturers looking for green, sustainable business strategies
- Whole supply change engaged on efficiency
- Public's attention to climate change and sustainability
- Policy makers increasing turning to energy efficiency
- Market Transformation's time is now

### **Seek Lasting Change**

- Program goals should incorporate market changes
- Market changes need to be credited to efficiency programs
- Test sustainability of the market changes
- ▶ When appropriate lock in market changes through:
  - Industry standards and practices
  - Building energy codes
  - Appliance and equipment minimum standards

# Set Long Term Goals & Short Term Objectives

- ▶ Establish *multi year goal* for large, systemic change.
- ▶ Set <u>near term objectives</u> tied to long term goal, based on intervention logic and the story.
- Identify and track <u>market indicators.</u>

### Work Through Existing Market Channels

- Manufacturers
- Distributors
- Retailers
- Contractors
- Builders
- Designers and Specifiers
- Service Industries, Building Managers

#### **Build on Market Trends**

- Conduct market research to identify:
  - Current status and penetration of energy efficient products, services, and practices
  - Customer values and needs
  - Product innovations
  - Market leaders

### **Track Market Changes and Progress**

- Establish baselines of current practices and products
- Assess the current market
- Track indicators of market change and progress
- Look for spillover effects
- Update strategy and program

### Coordinate/Leverage Efforts

- Work with others
- Adopt national programs (e.g., product standards, product marketing)
- Establish common goals and objectives
- Conduct joint market research and evaluation

### The Take Aways

- ▶ Market transformation is a strategic approach to create lasting improvements in energy efficiency.
- ▶ Focus on markets and work with market participants; identify strategic intervention points
- ▶ Leverage your efforts and resources
- Coordination and working together are key
- ▶ Planning, market assessment, tracking, and evaluation are critical
- Set long term goals and short term objectives
- Match strategies to opportunities/barriers

### **Contact**

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